### DUBLIN DECLARATION ON FAIR AND EQUITABLE LAND ACCESS



### Introduction to the Dublin Declaration on FELA – Eddie Smyth

- Current international standards which govern DFDR promote techno-managerial approaches which assume that, with the right expertise and financing in place to develop resettlement and livelihood plans, in consultation with affected people, resettlement can have positive outcomes.
- People's movements, human rights organizations and DFDR scholars have called for a moratorium on DFDR. They have called for 'Development without Resettlement' with a normalization of non-displacement alternatives in policy and the promotion of in-situ, human-scale approaches to development.



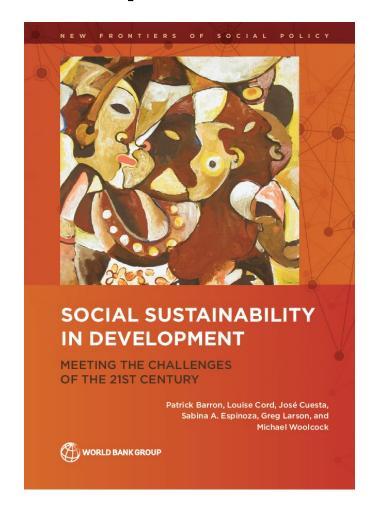
### Introduction to the Dublin Declaration on FELA – Eddie Smyth

- Human rights principles, country legal frameworks, and the resettlement policies of international lenders that relate to project land access are beginning to converge, but currently still do not adequately align; and their implementation in projects is often weak.
- Current development strategies generally put developer interests and priorities above those of affected people, for whom project land access becomes highly risky and hazardous.



### World Bank Social Sustainability in Development

- The document proposes that the key priorities to foster social sustainability include:
- Understanding the policy arena by identifying the key stakeholders, their objectives, and prevailing norms and values;
- Fostering space in the policy arena for all to provide input and voice concerns, especially those at risk of exclusion; and
- Engaging for the long haul: change can be slow, but staying engaged, deepening relationships, and building trust typically pays off.



### Introduction to the Dublin Declaration on FELA - Eddie Smyth

- The world's population is expected to increase by nearly 2 billion persons in the next 30 years to 10 billion and projects across all sectors will displace millions more people each year.
- Current approaches to securing project land access are disempowering, and they marginalise and impoverish affected people. CCDR also risks incurring similar adverse impacts and outcomes. Both DFDR and CCDR are likely to lead to increasing inequality.



### Introduction to the Dublin Declaration on FELA – Eddie Smyth

- Eddie Smyth & Susanna Price developed a DFDR Discussion Document and put out an open call on the International Network for Displacement and Resettlement (INDR) to establish a Working Group to develop a Declaration on the Rights of People affected by DFDR.
- The Dublin Declaration on FELA is the culmination of six months of intensive exchanges within the Working Group and a wide range of DFDR stakeholders.



### Agenda

• Topic	<ul> <li>Speaker</li> </ul>	• Time
<ul> <li>Introduction to the Dublin Declaration on FELA</li> </ul>	<ul> <li>Eddie Smyth</li> </ul>	• 5
<ul> <li>CAWR Brief: Saying NO to development-forced displacement and resettlement (DFDR): myths and alternatives</li> </ul>	• Jessica Milgroom	• 5
Principle 1: Rights & Recognition	<ul> <li>Eddie Smyth</li> </ul>	• 5
Principle 2: Fair Procedure	<ul> <li>Dolores Koenig</li> </ul>	• 5
Principle 3: Fair Distribution	<ul> <li>Kei Otsuki</li> </ul>	• 5
Principle 4: Planning & Resources	<ul><li>Susan Tamondong</li></ul>	• 5
Principle 5: Power & Context	<ul> <li>Dolores Koenig</li> </ul>	• 5
<ul> <li>Principle 6: Remedy &amp; Accountability</li> </ul>	<ul> <li>Natalie Bugalski</li> </ul>	• 5
Land Access & Rights of Indigenous Peoples	<ul> <li>Raymond Cardinal</li> </ul>	• 5
<ul> <li>Conclusion &amp; Next Steps &amp; Moderated Discussion</li> </ul>	<ul> <li>Eddie Smyth</li> </ul>	• 45

# CAWR Brief: Saying NO to development-forced displacement and resettlement (DFDR): myths and alternatives Jessica Milgroom

- Myths and Alternatives" 2023 calls for a Moratorium on DFDR on account of 5 Myths: 1. That Displacement is Inevitable for Development; 2. That Resettlement can bring development to displaced people; 3. That Resettlement can be voluntary and consensual; 4. That people can meaningfully participate in Resettlement and Rehabilitation Planning; 5. That resettlement can be successful if best practices are followed.
- We need normalization of non-displacement alternatives in policy and the promotion of in-situ, human-scale approaches to development.



### **Principle 1: Rights & Recognition - Issues**

### **Eddie Smyth**

- Many groups don't have the recognitional justice to grant them legitimacy on project so they can represent their interests, values, and priorities.
- Project approaches don't promote the right to development (UN 1986) in line with the SDGs.
- The Right to Development includes the right to contribute to, and enjoy economic, social, cultural, and political development in which all human rights and fundamental freedoms can be achieved.





### **Principle 1: Rights & Recognition**

- Recommendation 1: Grant recognitional justice to all affected groups by acknowledging and granting them their rights, status, legitimacy, and respect in negotiating agreements relating to project land access.
- Recommendation 2: Recognize the rights of women and men of all ages and capacities to engage in culturally appropriate dialogues designed to enhance land access-related laws and regulations.

### **Eddie Smyth**

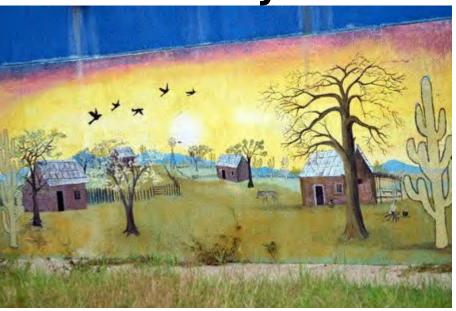




### **Principle 1: Rights & Recognition**

 Recommendation 3: Recognize the rights of affected people to define their own objectives and strategies for enhanced wellbeing through economic, social, cultural, and political development including the right to say no to damaging development projects and the right to benefit-sharing.

### **Eddie Smyth**





### **Principle 2: Fair Procedure Issues**

- The "no project" option is rarely seriously considered
- The people at the centre, the affected, rarely have the possibility to participate in all aspects of land taking and resettlement projects to improve their lives
- Even if given the opportunity, they rarely have the financial and technical support to formulate their own development objectives, in light of their own definitions of well-being

### **Dolores Koenig**



### Principle 2: Fair Procedure Issues

- Even if given the opportunity, they rarely have the financial and technical support to formulate their own development objectives, in light of their own definitions of well-being
- Negotiated agreements are rarely put into legally binding contracts
- Rarely do men and women of varying statuses have equivalent opportunity to participate

### **Dolores Koenig**





### Principle 2: Fair Procedure Dolores Koenig

 Recommendation 4: Emphasizes full and effective participation of all relevant actors in inclusive decision making. Affected women and men of all ages, capacities, and socio-economic identities must take part. Special consideration must be given to children. Developers sponsoring agencies must provide sufficient information, opportunity, financing, and resources to empower all people to independently affected represent their own interests and priorities.



### Principle 2: Fair Procedure Dolores Koenig

- Recommendation 5: This support must enable all affected people to review the project land access needs, options, and alternatives, including a 'no-project' option. Indigenous Peoples must give their Free, Prior and Informed Consent. Broad Community Support (greater than 80%) should be given by all affected communities.
- Recommendation 6: Support should empower affected people to formulate their own development objectives for their future wellbeing and to design and implement appropriate programs.



### Principle 2: Fair Procedure Dolores Koenig

- Recommendation 7: Support must enable the affected people to negotiate legally binding contracts with project developers, to avoid or minimize displacement impacts and to ensure communities achieve enhanced wellbeing and benefits. These should be enforceable through independent arbitration and remediation.
- Recommendation 8: Lenders, governments, and projects must establish a policy of zero tolerance of any threats, intimidation, or violence against affected peoples, their representatives, and/or human rights defenders.
- Recommendation 9: The United Nations should consider establishing capacity that would focus on harmful DFDR and seek to raise standards for land access across the government and private sector.







### Principle 3: Fair Distribution -Issues Kei Otsuki

- People are usually not part of the decision making about the project investment and calculation of material and immaterial compensation, and investments that should be made into their livelihoods improvements and wellbeing
- Hardly any transparent discussions take place about what is 'fair' amount and procedure to redistribute the investment returns obtained by displacing people
- Often engaged follow-up of livelihoods reconstruction and improvements of infrastructure is missing in the displacement and post-resettlement process

### Principle 3: Fair Distribution Kei Otsuki

- Recommendation 10: Before project approval is given ensure the full costs is essential to determine whether the project is appropriate, viable, has an adequate business case, and is in the broader public interest. Affected people should be part of the decision-making about projects that relate to these assessments.
- Recommendation 11: Identify structural and power constraints to equitable decision-making, achieving gender equity, and to the equitable distribution of the benefits from the resettlement process.
- Recommendation 12: The project should investigate and include project land access strategies that might be suggested by affected people that might maximise their land security and ownership status.



#### Principle 3: Fair Distribution Kei Otsuki

- Recommendation 13: For serious livelihood impacts ensure feasibility studies have supported a clear theory of change based on expert opinion, benchmarking of similar projects, inter-generational equity principles, and community co-design.
- Recommendation 14: The project must investigate and, when requested by affected people, include benefit-sharing schemes for the affected people, in cash or in kind, while incorporating measures to limit poor investment decisions and financial dependency.
- Recommendation 15: Developers and appropriate government agencies must address any material, tangible losses as well as any immaterial, intangible losses of social, cultural, psychological.
- Recommendation 16: Project staff should engage closely with affected people to focus on building flourishing communities centred around longerterm community perspectives on enhanced wellbeing, rather than only on short-term housing and compensation.





### **Principle 4: Planning & Resources**

- Recommendation 17: Provide evidence
   of competent teams with social
   scientists to support a FELA process and
   have appropriate social expertise and field
   experience in community development.
- Recommendation 18: Sufficient funds must be provided to enable a proper FELA planning process that can address all impacts, provide for agreed benefits, and for contingencies including independent support for affected people.

### **Susan D. Tamandong**





### **Principle 4: Planning & Resources**

 Recommendation 19: The timeframe for planning, implementation and follow-up of FELA must be sufficient to allow affected people to engage in meaningful dialogue to assess impacts and negotiate agreements.
 There must be sufficient time for implementation, verification, and remediation (which may take up to 10 years).

### **Susan D. Tamandong**









# Principle 5: Power & Context Issues Dolores Koenig

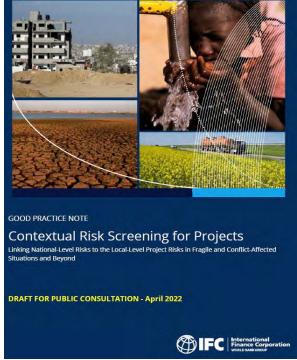
- Local and national power dynamics are rarely taken directly into account in project plans. The power structures in local communities and between local communities and higher levels deserve more attention.
- Rarely is sufficient attention paid to the complexity of the resettled community: natural and physical environment, community and family structures, essential cultural values and religious institutions, the intangible and tangible resources people use to live.
- Impacts on non land-based livelihoods merit as much attention as land-based ones
- Projects often don't work; they may need to be adapted mid-course.

# Principle 5: Power & Context Dolores Koenig

 Recommendation 20: A political scan should be used to identify power brokers and to determine whether equitable negotiations with affected people can be undertaken.

Steps must be taken to ensure that there is no

corruption.







### Principle 5: Power & Context Dolores Koenig

- Recommendation 21: Environmental, social, cultural, political, and economic impacts all can create problems. These can be 'simple' (i.e. standard operating procedures apply), 'complicated' (i.e. resolvable by good practice) or 'wicked' (i.e. not easily resolved). Many resettlement projects pose wicked problems; expert-led approaches will not work. Need inclusive, transdisciplinary approaches.
- Recommendation 22: Project developers, together with local communities, must proactively assess contextual factors and be prepared to reassess and potentially redesign projects if strategies do not work in the specific context.





# Principle 6: Remedy & Accountability Bugalski Natalie

### **Problems with DFDR approach:**

- Top-down standards and mitigation measures produced by short term consultants
- No accountability to affected communities
- No ability for affected communities enforce their rights



# Principle 6: Remedy & Accountability Natalie Bugalski

### A new approach:

- Displacement-induced harm to be avoided in the first place.
- New platforms to shift power to communities.
- ➤ Multi-party mediations should be used upfront to reach agreement on the terms of land access before projects begin, and throughout the project cycle.
- Communities must be offered technical and legal support to negotiate agreements in their favor. (Recommendation 25)



## Principle 6: Remedy & Accountability Natalie Bugalski

### A new approach:

- Project developers must be directly accountable to affected communities.
- Community-company agreements must be legally binding and enforceable by communities, through courts or arbitration.
- Multiple channels must be available to communities to secure remedy. (Recommendations 23 and 24)
- Investment and supply chain actors must ensure accountability and remedy. (Recommendation 26)



### Land Access & Rights of Indigenous Peoples

**Raymond Cardinal** 

- Issues
- Feedback on FELA Declaration

### **Conclusion & Next Steps – Eddie Smyth**

- Further work with developers, lenders, NGOs, governments, international agencies, and communities, especially to promote the FELA approach.
- Refining, publicising, and seeking endorsements for the Declaration more widely.
- Implementing the FELA Approach, as framed in this Declaration, in projects and identifying the lessons that can be learned.
- Allocating specific responsibilities for its implementation.



### Conclusion & Next Steps – Eddie Smyth

- Allocating specific responsibilities for its implementation.
- Advocating for governments, lenders, and companies to incorporate the FELA Approach in their laws, standards. and practices.
- Comparing this Declaration with alternative ways of proceeding, for example, Resettlement with Development, or a Moratorium on resettlement.
- Adapting this Declaration to be suitable to other forms of displacement and resettlement, for example, climate change displacement and resettlement (CCDR).

